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To: The Chair and Members of the Children's

Scrutiny Committee

County Hall Topsham Road Exeter

Exeter Devon EX2 4QD

Date: 15 January 2021 Contact: Wendy Simpson 01392 384383

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CHILDREN'S SCRUTINY COMMITTEE

Monday, 25th January, 2021

A virtual meeting of the Children's Scrutiny Committee is to be held on the above date at 10.00 am to consider the following matters. For the joining instructions, please contact the Clerk for details on attendance and/or public participation.

Phil Norrey Chief Executive

AGENDA

PART I - OPEN COMMITTEE

- 1 Apologies
- 2 Minutes

Minutes of the meeting held on 10 November 2010 (previously circulated).

3 Items Requiring Urgent Attention

Items which in the opinion of the Chair should be considered at the meeting as matters of urgency.

4 Public Participation

Members of the public may make representations/presentations on any substantive matter listed in the published agenda for this meeting, as set out hereunder, relating to a specific matter or an examination of services or facilities provided or to be provided.

MATTERS FOR CONSIDERATION OR REVIEW

5 <u>Budget 2021/22 and Capital Programme for 2021/22 to 2025/26</u> (Pages 1 - 32)

Overall Approach

The 2021/22 budget proposals will be scrutinised with consideration of relevant service area budgets by Scrutiny Committees with the Corporate Infrastructure and Regulatory Services Scrutiny Committee considering both its own budget responsibilities as well as any issues raised by the Children's Scrutiny Committee and the Health and Adult Care Scrutiny Committee, to produce a single set of recommendations from all Scrutiny Committees.

This approach enables all Scrutiny Members to question and challenge the budget proposals across services, to better understand the implications of the budget proposals across the Council and to speak with one voice to make effective recommendations to Cabinet and Council.

The proceedings of all Scrutiny Committees will be webcast and publicised through normal channels including Twitter and Facebook.

The Council must have full regard to and consider the impact of any proposals in relation to equalities prior to making any decisions, as set out in equality impact assessments, and any identified risks and mitigation action required.

Public Participation

There will be an opportunity for members of the public to address each Scrutiny Committee meeting and make oral representations/presentations on any matter relating to the proposed budget, in line with the <u>public participation scheme</u>.

This Meeting

At this and other Scrutiny Committees in the current cycle, Members are asked to identify salient issues within each Committee's areas of responsibility, to examine the general thrust of the budget and take an overview of priorities and prospects.

At this meeting Chief Officers/ Heads of Services will report on

- the Cabinet's Target Budget for Services and likely implications of the 2021/22 target for individual areas of service (e.g. in percentage terms compared to current levels) and how those areas have been prioritised;
- any comparisons between the current year and next year's proposals for the major service areas, to illustrate the scale of change within those activities and how the budget has been allocated across services in those years (to illustrate changes of emphasis or priority);
- any "alternative delivery models" or other initiatives contemplated for given services and how it is thought that these may reduce costs; and
- impact assessments undertaken in relation to the draft budget.

Report and Budget 2021/22 and Impact Assessment

Joint Report of the County Treasurer and the Chief Officer for Children's Services (CT/21/03) on the proposed budget for Children's Services for 2020/21, attached

NB: An overview of the impact assessments for all service areas entitled 'Budget 2021/22 Impact Assessment' has been made available to all Members of the Council so that Scrutiny Committees have access to all equality impact assessments undertaken as part of the budget's preparation. Members are asked to consider the contents and retain it for future meetings, accepting that individual assessments may be updated with time. Members must have full regard to and consider the impact of any proposals in relation to equalities for this (and other) budget meeting prior to making any decisions. Scrutiny Committees will no doubt wish to be assured that risk assessments and projections are adequate and that the evidence supports the assumptions made in the formulation of the budget.

PART II - ITEMS WHICH MAY BE TAKEN IN THE ABSENCE OF THE PUBLIC AND PRESS

None

Members are reminded that Part II Reports contain exempt information and should therefore be treated accordingly. They should not be disclosed or passed on to any other person(s). They need to be disposed of carefully and should be returned to the Democratic Services Officer at the conclusion of the meeting for disposal.

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Access to Information

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In relation to Highways and Traffic Orders Committees, any member of the District Council or a Town or Parish Councillor for the area covered by the HATOC who is not a member of the Committee, may attend and speak to any item on the Agenda with the consent of the Committee, having given 24 hours' notice.

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Members of the public may also use social media to report on proceedings.

Declarations of Interest for Members of the Council

It is to be noted that Members of the Council must declare any interest they may have in any item to be considered at this meeting, prior to any discussion taking place on that item.

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Induction Loop available



CT/21/03
Children's Services Scrutiny Committee
25th January 2021

Joint Report of the County Treasurer and the Acting Chief Officers of Children's Services

2021/22 Budget

Recommendation: that the Scrutiny Committee considers whether it wishes to draw to the attention of Cabinet any observations on the proposals contained within the draft Revenue Budget 2021/22 and Capital Programme for 2021/22 to 2025/26.

1. Introduction & Commentary

- 1.1 Cabinet at its meeting on 13th January set increased Revenue Budget Targets for 2021/22. Although the original Targets were set only a few weeks prior at the 9th December Cabinet, much had happened in that time. A new variant of the Coronavirus had been identified and the Country had entered another national lockdown. It was hard to imagine that a return to normal would happen quickly. The rapidly changing circumstances led to a review of the Targets. Some savings previously identified did not seem feasible and other areas needed bolstering to increase the resilience of the Council.
- 1.2 As is normal at this stage, the final outcome of the Local Government Finance Settlement is awaited and details of the council tax base, collection fund surpluses and tax base yield have yet to be confirmed along with the local element of business rates. Information will be available when the County Council considers final budget proposals for 2021/22 on 18th February 2021. Given the late notification of the Provisional Settlement and in line with arrangements in previous years, 23rd February has been set aside for a second County Council budget meeting should it be required.
- 1.3 The draft budget attached to this report complies with the Targets set by Cabinet on 13th January which total £578.5 millions. The total includes funding for budget pressures of £47.3 millions that mainly relates to additional expenditure to allow for service growth to cater for demographic changes such as increased children and adult service users and unavoidable cost pressures. Savings and income initiatives of £11.6 millions are required to set a balanced budget.
- 1.4 The targets set for each service area have been subject to different pressures and influences. The table over shows the 2021/22 Budget Targets by service area.

	2020/21 Adjusted Budget* £000	Inflation & Pressures £000	Savings & Additional Income £000	2021/22 Base Budget £000	Net Ch £000	ange %
Adult Care & Health	260,757	26,235	(4,557)	282,435	21,678	8.3%
Children's Services	146,869	13,787	(2,389)	158,267	11,398	7.8%
Communities, Public Health, Environment & Prosperity	39,792	1,039	(958)	39,873	81	0.2%
Corporate Services	37,566	4,436	(1,615)	40,387	2,821	7.5%
Highways, Infrastructure Development & Waste	57,827	1,804	(2,111)	57,520	(307)	(0.5%)
	542,811	47,301	(11,630)	578,482	35,671	6.6%

^{*} Adjusted for permanent virements

1.5 This report provides detailed budget proposals in line with these targets.

2. The Provisional Local Government Finance Settlement 2021/22

- 2.1 On the 17th December, the Secretary of State for the Ministry for Housing, Communities and Local Government, Rt. Hon. Robert Jenrick MP, made a statement to Parliament on the Provisional Local Government Finance Settlement 2021/22, the details of which are set out below.
- 2.2 The 2021/22 local government finance settlement is for one year only and is based on the Spending Review 2020 (SR20).
- 2.3 The main points are set out below:
 - 2.3.1 Council Tax As previously announced at Spending Round 2020, the council tax referendum limit will be 2% for local authorities with social care authorities allowed a 3% social care precept. The provisional settlement confirmed districts will be allowed to apply the higher of the referendum limit or £5,
 - 2.3.2 Business Rates Retention The business rates multiplier has been frozen for 2021/22 resulting in the three elements of the Business Rates Retention system (Baseline Need, NNDR Baseline and Tariff/Top Up amounts) remaining at 2020/21 levels,
 - 2.3.3 Revenue Support Grant Has been increased by 0.55%;
 - 2.3.4 Social Care Funding Originally announced at SR20, there has been an increase to the Social Care Support Grant of £300 millions nationally. This has been allocated based on Adult Social Care relative need (£60 millions) and the ability to raise resources through the social care precept (£240 millions). There has been no change to the Improved Better Care Fund Grant;
 - 2.3.5 Rural Services Delivery Grant There has been an increase of £4 millions nationally, from £81 millions in 2020/21, to £85 millions in 2021/22; with the methodology for distribution remaining unchanged from 2020/21;
 - 2.3.6 COVID-19 Funding In SR20, £2.2 billions of funding was announced to support local government in 2021/22, alongside support for local tax

income and the spreading of deficits. Further details of this support have been provided through a consultation paper that includes provisional allocations of the £670 million Council Tax Support Grant; and

- 2.3.7 Local government Funding Reform No papers were published relating to the Fair Funding Review or the Business Rates Reset.
- 2.4 The Provisional Settlement for the County Council is:

	£000
Revenue Support Grant	549
Business Rates Central Government Top Up	80,654
New Homes Bonus	2,486
Rural Services Delivery Grant	7,823
Social Care Support Grant SR20	3,149
Social Care Support Grant SR19	20,160
Improved Better Care Fund	28,270
Covid-19 Funding	14,823
Council Tax Support Grant	6,358

3. Service Specific Budget Issues - Children's Social Care

- 3.1 In Children's Social Care the greatest cost pressures are driven by increasing levels of demand with more children in care, often with complex needs. The reasons for this increase are mixed but the effect of the Covid-19 pandemic on children, young people and their families is a significant factor. In recognition of this and other changes in the types of packages of care children and young people need access to, £5.3 millions has been provided in the placements budgets to meet growth in demand in addition to £791,000 for inflationary pressures.
- 3.2 An additional £534,000 has been allocated for short breaks and community-based packages for disabled children.
- 3.3 Investment of £1.7 millions has been provided to increase capacity in the Corporate Parenting and other front-line teams in response to rising demand and the recent Ofsted inspection. In total an additional 90 full time equivalent staff have been added to the budget, details of which can be found on page 23.
- 3.4 Planned savings total just over £2 millions. Realignment of resources for disabled children is expected to reduce costs by £654,000; infrastructure, running costs and other efficiencies are expected to save just over £1.4 millions.

4. Service Specific Budget Issues - Public Health Nursing

- 4.1 The majority of the funding for the Public Health Nursing service is from the Public Health Grant, £10.2 millions. Health and core revenue funding make up the remaining funding
- 4.2 There is a national shortfall in trained Health Visitors and School Nurses, but the Service continues to actively recruit to vacant posts that are critical to the delivery of an effective Public Health Nursing service across Devon.
- 4.3 Efficiencies in infrastructure and running costs are expected to reduce costs by just over £820,000. It is not anticipated that this reduction will significantly impact on service delivery.
- 4.4 Risk assessments are included within the budget pages and cover more detail around the risks and mitigations for the services.

5. Service Specific Budget Issues - Schools Funding

- 5.1 In 2021/22 the Dedicated Schools Grant (DSG) is increasing by £49.1 millions within the schools and early year settings. This relates, in the main, to the increase in the National Funding Formula for DSG announced by the Department for Education (DfE) in 2019 committing to increase the funding across England to £52.2 billion by 2022/23.
- Within the DSG the significant cost pressure continues to relate to the SEND High Needs service. This is largely due to continued increases in the number of children with an Education Health and Care Plan (EHCP). Whilst Devon supports a higher than average number of children in our mainstream settings, the cost of educating pupils with complex educational and physical needs can be significant and volatile. In addition, the number of students with SEN remaining in Education post 16 is rising.
- 5.3 The deliverability of a balanced budget over the short to medium term is becoming a grave concern for the Authority. This could have a considerable impact on the financial sustainability of Devon County Council and on future education budgets within the DSG.
- 5.4 Increasing demands and expenditure within the High Needs Block may be mitigated by working with Devon schools to support more children in mainstream education settings, thereby minimising any progress to special schools.
- In addition, 300 extra places have been secured through capital investment and a special free school bid, increasing the capacity in our mainstream special school capacity by 20% and further reduce reliance on in the independent sector. There is a lead in time for opening a new school through the DfE Free school programme and therefore the benefits are being achieved over a number of years. The Authority is looking at the potential for a further new school from 2025.

- 5.6 Councils including Devon continue to raise concerns with the Department for Education over the rising costs and demand of special educational needs, and although government has responded with £730 millions nationally for 2021/22 this is not sufficient to deal with the demand on the High Needs Block.
- 5.7 During 2020/21 it has continued to be very difficult to contain the costs of SEND within the High Needs Block funding being received from Government. The current projection is a cumulative deficit of £50.4 millions and when the 2021/22 projected deficit of £27.9 millions is added to this the cumulative deficit is over £78 millions. Department for Education procedures require the authority to submit to them a management plan that will need to set out the strategy to recover the deficit within the DSG in future years.

6. Service Specific Budget Issues - General Fund

- 6.1 Devon operates a very cost-effective school transport service that, by having an integrated approach with social care and health has kept spend at a rate below inflation; Devon is one of a few Local Authorities to achieve this. However, the regulatory and operational pressures remain and together with external market pressures caused by COVID-19, this is putting pressure on bus and coach operators.
- The cost of Personalised School Transport continues to rise due to a continued increase in the number of children requiring complex transport arrangements. This has also led to increased journey times for many students in order to access their nearest appropriate provision.
- 6.3 Risk assessments are included within the budget pages and cover more detail around the risks and mitigations for the services.

7. Capital Programme

- 7.1 The Council's capital programme has been produced to maximise investment in the County's infrastructure and assets and to support service delivery and priorities.
- 7.2 There is currently no service need within Children's Services for new projects funded from capital resources, but this will be kept under review in the coming year. Within the existing programme there is funding to support Children's Social Care for adaptations to disabled children's houses and continued investment in grants for adaptation to foster carer houses. There is continued funding available for vehicle and equipment loans to schools, as well as anticipated devolved budgets to school led projects.

8. Equality Impact Assessment

8.1 Under the Equality Act 2010, the County Council has a legal duty to give due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations when making decisions about services. This duty applies to the eight 'protected characteristics' of age, disability,

gender reassignment, pregnancy and maternity, race, religion and belief, sex and sexual orientation. Where relevant, Impact Assessments are carried out to consider how best to meet this duty, which includes mitigating against the negative impact of service reductions.

- 8.2 The Equality Act 2010 and other relevant legislation does not prevent the Council from taking difficult decisions which result in service reductions or closures for example, it does however require the Council to ensure that such decisions are:
 - Informed and properly considered with a rigorous, conscious approach and open mind.
 - Taking due regard of the effects on the protected characteristics with the need to ensure nothing results in unlawful discrimination in terms of access to, or standards of, services or employment as well as considering any opportunities to advance equality and foster good relations.
 - Proportionate (negative impacts are proportionate to the aims of the policy decision).
 - o Fair
 - Necessary
 - Reasonable, and
 - Those affected have been adequately consulted.
- 8.3 The impact assessment for the 2021/22 budget is published at

https://www.devon.gov.uk/impact/budget21-22/

Mary Davis Vivien Lines and Dawn Stabb

County Treasurer Acting Chief Officers of Children's Services

Electoral Divisions: All

Cabinet Member: Councillor John Hart

Local Government Act 1972: List of Background Papers

Spending Round 2020 & Provisional Settlement 2021/22

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Date Published: 18th January 2021

Leadership Group Commentary

2020 has been one of our most challenging years and has left the Council, and indeed all local authorities, facing a more difficult financial position than we might have envisioned due to the significant costs associated with responding to the COVID-19 pandemic. It has, however, also been a year that enabled us to demonstrate our resilience and adaptability in the face of huge uncertainty.

At the start of the year we were focused on preparations to leave the EU and supporting our residents and businesses through the changes this would bring, alongside anticipating the possibility of a local government review.

However, from early in the year, as cases of coronavirus spread across the world, it became clear that much of our focus would be on COVID-19 response work. Between March and June 2020 the suspension of some of our statutory responsibilities allowed us to put every effort into the fight against the virus and supporting our communities.

Following the announcement of a national lockdown on 23 March, teams across the Council had to move quickly to establish new ways of working to continue delivering services and information to the people of Devon.

Support services such as IT and Digital Transformation, Legal, Finance, HR and Communications all had to adapt to using new systems to ensure the wider organisation continued to operate as smoothly as possible. Highways, Environment, Development and Waste teams all underwent dramatic changes in the way they worked and communicated in order to keep the Council operating.

Frontline Adults' and Children's Services, Public Health and Education faced additional workloads and are still facing a very turbulent time in supporting our most vulnerable people within communities and ensuring children and young people don't miss out on their education. An increase in demand and referrals for Children's Services, in part driven by the impact of the pandemic on families and children, including those with disabilities, has put financial pressure on an area of the Council that was already stretched.

Each and every member of staff and elected Member across the Council has been affected by the challenges faced during the pandemic. They have all responded quickly, effectively and efficiently and the Council remains in a good position as we enter another uncertain year in 2021.

This year, Devon County Council became one of England's COVID-19 Beacon authorities. Working with District Councils, the County forged a strong "Team Devon" partnership that is proving to be highly effective. Aided by excellent collaboration with the NHS, Police, other agencies and neighbouring councils, this partnership is helping to keep residents safe during the pandemic and providing support to those in need.

Team Devon is also working closely with the Heart of the South West Local Enterprise Partnership (LEP) and wider business community on recovery across the county and regional partners to create a Great South West clean energy powerhouse that will increase the regional economy by £45 billion and create 190,000 new jobs.

While the Government's position on a local government review shifted, the UK left the EU on 31st January 2020 and the Council's preparation work continued throughout the transition period before the new agreements came into force on 1st January 2021. The overall financial impact of leaving the EU on our local economy alongside the impact of COVID-19 - is still largely unknown and supporting our local business community remains a priority for the Council.

This tremendous effort to fight coronavirus, support Devon's communities and keep the county operating has cost the Council significantly. At the outset of the pandemic, the Government provided local councils in England with £500 million of grant funding to help economically vulnerable people to pay their Council Tax and the County Council has provided funding of £1m towards a COVID-19 Hardship Fund, providing a vital safety net for those struggling financially. The increased number of people eligible for help with Council Tax, coupled with more firms being forced to go out of business and leaving properties empty, is contributing to a financial shortfall for councils at a time when spending demands are increasing.

Moving forward, the Government published the Provisional Local Government Finance Settlement 2021/22 on 17 December confirming that, excluding Government assumptions about Council Tax nationally, the increase in Government funding for the Council is £3.7 millions or 2.2%. The Government has also announced Devon's share of national COVID funding for 2021/22 is £14.823 millions. In total, our spending in 2021/22 is due to rise by 6.6%, an overall increase of just under £35.7 millions from 2020/21.

We will continue to do all we can to support all those affected by the COVID-19 pandemic, and work closely with our colleagues in the NHS on the rollout of the vaccine as well as supporting local testing and contact tracing initiatives. We will take what we've learnt from our response so far to continue with our ongoing response and recovery work, in the knowledge that we will come out of this pandemic with new and innovative ways of working to ensure we continue on our journey as a learning organisation.

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Children's Services

How the 2021/22 Budget has been built up

	2020/21 Adjusted Budget	Changes	2021/22 Outturn Budget
	£'000	£'000	£'000
Children's Social Care	101,451	6,392	107,843
Education and Learning - General Fund	45,418	5,006	50,424
Education and Learning - School Funding	0	0	0
Total	146,869	11,398	158,267
			Change
Reasons for changes in Revenue Budget			£' 000
Technical and Service Changes			
Inflation and National Living Wage			1,502
Demographic and demand pressures			12,285
		- -	13,787
Savings Strategies			
Children's Social Care			
Share of Cross-Council savings in running costs			(1,390)
Realignment of resources for disabled children			(654)
Education and Learning			
Share of Cross-Council savings in running costs			(45)
Route reviews of Home to School transport			(300)
		- -	(2,389)
Total			11,398

Analysis of Total Expenditure 2021/22

	Gross Expenditure	Grant and Contribution Income		Internal Income	Net Expenditure
	£'000	£'000	£'000	£'000	£'000
Children's Social Care	129,085	(7,074)	(869)	(13,299)	107,843
Education and Learning - General Fund	52,890	(1,024)	(657)	(785)	50,424
Education and Learning - School Funding	630,220	(629,159)	(65)	(996)	0
Total	812,195	(637,257)	(1,591)	(15,080)	158,267

The following services (which are not included above) are wholly self-funded and do not directly impact on Council Tax.

	Gross Expenditure	Grant and Contribution			Net Expenditure
	£'000	Income £'000	£'000	£'000	£'000
Children's Social Care					
Atkinson	4,171	(421)	(2,725)	(1,025)	0
Total	4,171	(421)	(2,725)	(1,025)	0
Grand total	816,366	(637,678)	(4,316)	(16,105)	158,267

Children's Social Care

2020/21 Adjusted Budget		Gross Expenditure	Gross Income	2021/22 Outturn Budget	2021/22 Net Changes
£'000		£'000	£'000	£'000	£'000
	Corporate Parenting Service				
1,807		1,807	0	1,807	0
852	Adoption Allowances and Fees	813	0	813	(39)
295	Child Arrangements and Private Kinship	280	0	280	(15)
1,158	Contracts	1,193	0	1,193	35
3,060	Corporate Parenting Teams	3,565	0	3,565	505
4,127	Fostering Team	4,221	0	4,221	94
3,278	Special Guardianship Orders	3,332	0	3,332	54
1,081	Supervised Contact Service	1,070	0	1,070	(11)
15,658		16,281	0	16,281	623
	Disabled Children's Services				
8,778	Children In Need Short-Break Services	9,474	(839)	8,635	(143)
2,221	Contracts	2,360	(23)	2,337	116
3,307	Social Work Area Teams	3,602	(154)	3,448	141
14,306		15,436	(1,016)	14,420	114
	Early Help (Access)				
907	Emergency Duty Team	1,057	(154)	903	(4)
1,015	Multi Agency Safeguarding Hub	1,014	0	1,014	(1)
537	REACH	533	0	533	(4)
2,459		2,604	(154)	2,450	(9)
	Early Help (Provision)				
1,799	Early Help Co-Ordination	4,363	(2,786)	1,577	(222)
704	Youth Offending - Statutory and Prevention	1,671	(970)	701	(3)
2,503		6,034	(3,756)	2,278	(225)
	Looked After Children and Care Leaver (Pla	cements)			
4,473	Disabled Children's Placements	5,449	(869)	4,580	107
7,899	Independent Fostering	8,341	0	8,341	442
1,616	Independent Post 18 Placements	2,157	(14)	2,143	527
14,727	Independent Residential Care	20,836	(2,029)	18,807	4,080
5,238	Independent Supported Accommodation	5,587	(41)	5,546	308
9,888	Internal Fostering	10,591	0	10,591	703
693	Internal Post 18 Placements	735	(310)	425	(268)
627	Secure Accommodation	679	(26)	653	26
477	Unaccompanied Asylum Seeking Children	1,819	(1,417)	402	(75)
45,638		56,194	(4,706)	51,488	5,850
1,000	Public Health Nursing	10,935	(10,756)	179	(821)
1,434	Quality Assurance Reviewing Safeguarding	1,727	0	1,727	293
13,610	Social Work Teams	13,616	0	13,616	6
	Strategic Management and Legal Costs	6,258	(854)	5,404	561
101 451		120.005	(21.242)	107.042	6 202
101,451		129,085	(21,242)	107,843	6,392

Analysis of changes:	£'000
Technical and Service Changes	
Inflation and National Living Wage	881
Demographic and other growth in demand:	
Placement demand and other growth pressures	5,432
Short breaks for disabled children demand pressures	534
Investment in social work staff - improvement and demand response	1,589
	8,436
Savings Strategies	
Share of Cross-Council savings in running costs	(952)
Realignment of resources for disabled children	(654)
Cross Service - other cost savings and efficiencies	(438)
	(2,044)
Total	6,392

Service Commentary

Children's Social Care

This service brings together the statutory duties of the Council in relation to children in need, child protection and looked after children. It includes a range of services targeted to support families and thus help to avoid the need for children to come into care.

It also provides short breaks and respite care services for disabled children and their families as well as Youth Offending Services.

The budget for 2021/22 includes significant investment in the Corporate Parenting Service and other front-line teams to increase capacity in response to increased demand and the recent Ofsted inspection. The budget also recognises the rising costs associated with greater complexity of need, particularly residential provision. There is a strong focus on developing intensive support services, particularly for adolescents, to prevent care and improve outcomes with families at home.

0-19 Public Health Nursing Service

This service contributes to the improvement in health and wellbeing that support all children and young people, to keep families safe, and to reduce health related risks across their life through the delivery of the Department of Health Healthy Child Programme.

The budget for 2021/22 reflects increased front line capacity to meet demand; more efficient ways of working are planned through better use of IT and accommodation.

Number of people budgeted to

38

1,592

(2)

62

36

1,654

Service Statistics

Allowances

Disabled Children

Shortbreak Services and Direct Payments for Service Users

receive service Average through Year **Children's Social Care** Unit of Measurement 2020/21 Change 2021/22 **Looked After Children** External Residential Service Users 90 17 107 Service Users 396 Internal Fostering Placements 54 450 Service Users External Fostering Placements 164 9 173 Foster to Adopt Service Users 6 3 9 Service Users 50 External Supported Lodgings/Housing (9)41 Service Users Internal Residential Special School 5 4 1 Service Users Medical Establishment 1 0 1 Placed For Adoption Service Users 23 0 23 Service Users Placed with Parents 18 9 27 Other Placements Service Users 5 0 5 2 Service Users 2 0 Secure Welfare Service Users Remand / Custody 1 0 1 Unaccompanied Asylum Seeking Children Service Users 34 (11)23 **Total Looked After Children** 794 **73** 867 2020/21 Change 2021/22 Other Children's Services Service Users 107 13 Staying Put/Care Leavers 120 Adoption Allowances Service Users 87 (7) 80 Service Users Special Guardianship Order Allowances 390 15 405 Residence/Child Arrangement Order Service Users

Education and Learning (General Fund)

2020/21 Adjusted Budget £'000		Gross Expenditure £'000	Gross Income £'000	2021/22 Outturn Budget £'000	2021/22 Net Changes £'000
	Infrastructure				
677	Admissions, Data and Strategic Management	983	(242)	741	64
45	Legal Disbursements	45	0	45	0
1,201	Teachers Pension - Historic Enhancements	1,201	0	1,201	0
1,923		2,229	(242)	1,987	64
	School Improvement Inclusion and Safeguard				
2,265	Closing The Gap	2,184	(19)	2,165	(100)
3,315	Inclusion Inc. SEN	4,761	(601)	4,160	845
1,215	Quality Service and Provision	2,189	(974)	1,215	0
707	Safeguarding Every Learner	807	0	807	100
7,502		9,941	(1,594)	8,347	845
	School Transport				
0	Home to College	81	(81)	0	0
13,478	Home to School	14,009	(131)	13,878	400
15,330	Personalised Transport	19,204	(85)	19,119	3,789
28,808		33,294	(297)	32,997	4,189
510	Vulnerable Groups and Virtual School	677	(174)	503	(7)
6,675	Children's Centres and Early Years Services	6,749	(159)	6,590	(85)
45,418		52,890	(2,466)	50,424	5,006

Analysis of changes:	£'000
Technical and Service Changes	
Inflation and National Living Wage	621
Demographic and other growth in demand:	
Demographic and other growth in demand - Transport	3,873
Special Educational Needs and Disabilities increased staffing	857
	4,730
Savings Strategies	
Share of Cross-Council savings in running costs	(45)
Route reviews of Home to School transport	(300)
	(345)
Total	5,006

Service Commentary

This service budget represents the Council's responsibilities for education and learning other than those funded by the Dedicated Schools Grant and Post 16 funding which are shown separately. It includes infrastructure and support to ensure the delivery of more than 200 statutory duties in education and learning and to deliver a range of specialist support for inclusion services, admissions, home to school transport as well as education support for children with special needs and vulnerable groups of children.

Devon operates a very cost-effective school transport service that, by having an integrated approach with social care and health has kept spend at a rate below inflation; Devon is one of a few Local Authorities to achieve this. However, the regulatory and operational pressures remain and together with external market pressures caused by COVID-19, this is putting pressure on bus and coach operators.

The cost of Personalised School Transport continues to rise due to a continued increase in the number of children requiring complex transport arrangements. This has also led to increased journey times for many students in order to access their nearest appropriate provision.

Service Statistics

Transport	Unit of Measurement	2020/21	Change	2021/22
School/College Transport	Pupil Numbers p.a.	12,321	312	12,633
Personalised Transport	Pupil Numbers p.a.	1,864	243	2,107

Education and Learning (School Funding)

2020/21				2021/22	2021/22
Adjusted Budget		Gross Expenditure	Gross Income	Outturn Budget	Change
£'000		£'000	£'000	£'000	Changes £'000
	Schools				
249,684	Primary Schools	265,541	0	265,541	15,857
2,825	Pupil Growth	2,714	0	2,714	(111
192,321	Secondary Schools	204,879	0	204,879	12,558
444,830	·	473,134	0	473,134	28,304
	De-Delegated Schools Budget				
112	Facilitation and Representation	120	(8)	112	
527	Licences and Subscriptions	631	0	631	104
885	Maternity	885	0	885	(
98	School Intervention Fund	98	0	98	
837	Schools and DSG Contingency	870	0	870	33
1,055	Targeted Specialist Services	1,055	0	1,055	
3,514		3,659	(8)	3,651	137
32,585	Academy Grants	19,437	0	19,437	(13,148
	Central Provision Within Schools Budget				
476	Admissions	550	(74)	476	
1,651	Other DSG Services	1,738	(87)	1,651	
292	Phase Associations	292	0	292	
855	Support Services	940	(85)	855	
873	Termination of Employment Costs	873	0	873	
4,147		4,393	(246)	4,147	(
	High Needs Budget				
6,502	Alternative Provision	6,505	(30)	6,475	(27
1,367	Children In Care and Inclusion	1,367	0	1,367	(
1,500	Closing The Gap	1,500	0	1,500	
292	Hospital Education Services	318	0	318	26
334	Inclusion	334	0	334	(
3,316	Mainstream SEN - Further Education	5,914	0	5,914	2,598
33,958	Maintained and Academy Special Schools	37,166	(296)	36,870	2,912
1,164	Nursery Plus	1,164	0	1,164	
36,486	Other Special School Fees	44,620	(438)	44,182	7,696
835	Recoupment	2,427	(722)	1,705	870
144	Safeguarding Every Learner	144	0	144	(
12,969	SEN Mainstream	19,209	0	19,209	6,240
871	SEN Services	932	0	932	61
1,601	Support Centre Funding	2,160	0	2,160	559
101,339		123,760	(1,486)	122,274	20,935
39,119	Early Years Budget	39,738	(113)	39,625	506
(23,485)	Unfunded HNB Deficit	(33,901)	0	(33,901)	(10,416
	Schools Funding				
(539,966)	Dedicated Schools Grant (DSG)	0	(589,094)	(589,094)	(49,128
(36,665)	Other School Grants	0	(13,862)	(13,862)	22,803
(1,152)	Post 16 Funding	0	(1,145)	(1,145)	
(24,266)	Pupil Premium	0	(24,266)	(24,266)	
(602,049)		0	(628,367)	(628,367)	(26,318
0		630,220	(630,220)	0	0

Additional investment for children with complex needs	20,935
Net changes to mainstream school budgets due to increase in Schools Funding Block and demographic changes	28,441
Net changes to Early years funding due to removal of Teachers Pay & Pension Grant	506
Unfunded High Needs Block deficit (Funding shortfall)	(10,416)
Increase in DSG and other grants arising from National Funding Formula changes and demographic changes.	(38,605)
Increase in DSG due to baseline changes to the High Needs block and demographic changes.	(10,523)
Net change of Academy Grant funding due to Teachers Pay & Pension Grant now part of DSG	(13,148)
Reduction to Other School Grants due to Teachers Pay & Pensions Grant now part of DSG	22,803
Decrease in Post 16 funding	7
Total	0

Service Commentary

Services funded by the Dedicated Schools Grant include high needs funding, Post 16 Funding, Early years funding Pupil Premium and other school grants. Most funding in the Dedicated schools grant is delegated directly to schools or early years settings.

It should be noted that the staffing data does not include the 8,910 staff employed by Devon County Council working in Maintained schools. Funding for these staff is delegated to and managed by the individual schools, in the same way as Academies.

Within the DSG the significant cost pressure continues to relate to the High Needs service. This is largely due to continued increases in the number of children with an Education Health and Care plan. Whilst Devon supports a higher than average number of children in our mainstream settings, the cost of educating pupils with complex educational and physical needs can be significant and volatile.

The deliverability of a balanced budget over the short to medium term is to a large extent reliant on continuing to successfully support children in mainstream schools whilst managing the demand and increasing the capacity in our mainstream special schools; reducing the costs through better value for money in the independent sector; reducing the number of Alternative Provision placements needed and working with other sectors to provide Outreach services.

We have been successful in securing 300 additional places through a capital investment and a special free school bid over the next 5 years, increasing the mainstream special school capacity by 20% and should further reduce demand on the independent sector.

The opening of new schools is now dependent on the Free school programme, (or free school presumption if funded by the Local Authority) and the Authority is looking at the potential of further new school from 2025.

Service Statistics

Number of local authority maintained schools and a	academies	Number of organisations	Number of Schools	
Local Authority Maintained Schools Federations Management Partnerships % of schools actively collaborating		30 11	180 81 37 66%	
Free Schools Academies Number of schools in multi-academy trusts/collabora % of academies in multi academy trusts / collaborate			11 180 179 94%	
Total all schools and academies			371	
Number of pupils in academy and LA maintained schools	Unit of Measurement	Oct-2019	_	Oct-2020
Nursery Schools (Universal Entitlement 15 hours) Nurseries within Primary Schools (Universal	Pupil Numbers PTE	137	4	141
Entitlement 15 hours)	Pupil Numbers PTE	2,159	58	2,217
		2,296	62	2,358
Primary	Numbers on Roll	31,765	(981)	30,784
Secondary Post 16	Numbers on Roll Numbers on Roll	6,180 275	(837)	5,343 282
rust 10	Numbers on Roll	38,220	(1,811)	36,409
Number of pupils in academy schools	Numbers on Pall	22.152	254	22 507
Primary Secondary	Numbers on Roll Numbers on Roll	23,153 29,234	354 1134	23,507 30,368
,		52,387	1,488	53,875
Number of pupils in Free schools Primary	Numbers on Roll	756	196	952
Secondary	Numbers on Roll	321	116	437
·		1,077	312	1,389
. .				
Total number of pupils in LA maintained schools, ac		2 206	62	2 358
Nursery Schools	Pupil Numbers PTE	2,296 55,674	62 (431)	2,358 55,243
• •		2,296 55,674 35,735	62 (431) 413	2,358 55,243 36,148
Nursery Schools Primary	Pupil Numbers PTE Numbers on Roll	55,674 35,735 275	(431) 413 7	55,243 36,148 282
Nursery Schools Primary Secondary Post 16 (maintained only)	Pupil Numbers PTE Numbers on Roll Numbers on Roll	55,674 35,735	(431) 413	55,243 36,148
Nursery Schools Primary Secondary	Pupil Numbers PTE Numbers on Roll Numbers on Roll	55,674 35,735 275	(431) 413 7	55,243 36,148 282
Nursery Schools Primary Secondary Post 16 (maintained only) Percentage of pupils in academy schools	Pupil Numbers PTE Numbers on Roll Numbers on Roll Numbers on Roll	55,674 35,735 275 93,980	(431) 413 7 51	55,243 36,148 282 94,031
Nursery Schools Primary Secondary Post 16 (maintained only) Percentage of pupils in academy schools Primary	Pupil Numbers PTE Numbers on Roll Numbers on Roll Numbers on Roll Numbers on Roll	55,674 35,735 275 93,980 42.9%	(431) 413 7 51 1.4% 2.5%	55,243 36,148 282 94,031 44.3%
Nursery Schools Primary Secondary Post 16 (maintained only) Percentage of pupils in academy schools Primary Secondary	Pupil Numbers PTE Numbers on Roll Numbers on Roll Numbers on Roll Numbers on Roll	55,674 35,735 275 93,980 42.9% 82.7%	(431) 413 7 51 1.4% 2.5%	55,243 36,148 282 94,031 44.3% 85.2%
Nursery Schools Primary Secondary Post 16 (maintained only) Percentage of pupils in academy schools Primary Secondary Early Years Education Provision Early Years Independent Provision (Universal entitlement 15 hours)	Pupil Numbers PTE Numbers on Roll Numbers on Roll Numbers on Roll Numbers on Roll Numbers on Roll	55,674 35,735 275 93,980 42.9% 82.7% 2020/21	(431) 413 7 51 1.4% 2.5% Change	55,243 36,148 282 94,031 44.3% 85.2% 2021/22 7,527
Nursery Schools Primary Secondary Post 16 (maintained only) Percentage of pupils in academy schools Primary Secondary Early Years Education Provision Early Years Independent Provision (Universal	Pupil Numbers PTE Numbers on Roll Pupil Numbers PTE	55,674 35,735 275 93,980 42.9% 82.7% 2020/21 7,329	(431) 413 7 51 1.4% 2.5% Change 198	55,243 36,148 282 94,031 44.3% 85.2% 2021/22 7,527
Nursery Schools Primary Secondary Post 16 (maintained only) Percentage of pupils in academy schools Primary Secondary Early Years Education Provision Early Years Independent Provision (Universal entitlement 15 hours) Early Years Entitlement Take up 3 and 4 Year old additional 15 hours for all sectors Disadvantaged two year olds	Pupil Numbers PTE Numbers on Roll Pupil Numbers PTE Percentage of eligible children Pupil Numbers PTE	55,674 35,735 275 93,980 42.9% 82.7% 2020/21 7,329 96.8% 3,633 1,503	(431) 413 7 51 1.4% 2.5% Change 198 0.3% 272 (130)	55,243 36,148 282 94,031 44.3% 85.2% 2021/22 7,527 97.1% 3,905 1,373
Nursery Schools Primary Secondary Post 16 (maintained only) Percentage of pupils in academy schools Primary Secondary Early Years Education Provision Early Years Independent Provision (Universal entitlement 15 hours) Early Years Entitlement Take up 3 and 4 Year old additional 15 hours for all sectors	Pupil Numbers PTE Numbers on Roll Pupil Numbers PTE Percentage of eligible children Pupil Numbers PTE Pupil Numbers PTE Pupil Numbers PTE	55,674 35,735 275 93,980 42.9% 82.7% 2020/21 7,329 96.8% 3,633 1,503 2020/21	(431) 413 7 51 1.4% 2.5% Change 198 0.3% 272 (130) Change	55,243 36,148 282 94,031 44.3% 85.2% 2021/22 7,527 97.1% 3,905 1,373 2021/22
Nursery Schools Primary Secondary Post 16 (maintained only) Percentage of pupils in academy schools Primary Secondary Early Years Education Provision Early Years Independent Provision (Universal entitlement 15 hours) Early Years Entitlement Take up 3 and 4 Year old additional 15 hours for all sectors Disadvantaged two year olds Young People with Additional Needs Pupils with Education Health Care Plans in Mainstream provision (pre 16)	Pupil Numbers PTE Numbers on Roll Pupil Numbers PTE Percentage of eligible children Pupil Numbers PTE Pupil Numbers PTE Pupil Numbers PTE Number of young people	55,674 35,735 275 93,980 42.9% 82.7% 2020/21 7,329 96.8% 3,633 1,503 2020/21 2,696	(431) 413 7 51 1.4% 2.5% Change 198 0.3% 272 (130) Change 686	55,243 36,148 282 94,031 44.3% 85.2% 2021/22 7,527 97.1% 3,905 1,373 2021/22 3,382
Nursery Schools Primary Secondary Post 16 (maintained only) Percentage of pupils in academy schools Primary Secondary Early Years Education Provision Early Years Independent Provision (Universal entitlement 15 hours) Early Years Entitlement Take up 3 and 4 Year old additional 15 hours for all sectors Disadvantaged two year olds Young People with Additional Needs Pupils with Education Health Care Plans in Mainstream provision (pre 16) Educated Other Than At School Maintained and Academy Special Schools (pre 16 and	Pupil Numbers PTE Numbers on Roll Pupil Numbers PTE Percentage of eligible children Pupil Numbers PTE Pupil Numbers PTE Pupil Numbers PTE Number of young people Number of young people	55,674 35,735 275 93,980 42.9% 82.7% 2020/21 7,329 96.8% 3,633 1,503 2020/21	(431) 413 7 51 1.4% 2.5% Change 198 0.3% 272 (130) Change	55,243 36,148 282 94,031 44.3% 85.2% 2021/22 7,527 97.1% 3,905 1,373 2021/22
Nursery Schools Primary Secondary Post 16 (maintained only) Percentage of pupils in academy schools Primary Secondary Early Years Education Provision Early Years Independent Provision (Universal entitlement 15 hours) Early Years Entitlement Take up 3 and 4 Year old additional 15 hours for all sectors Disadvantaged two year olds Young People with Additional Needs Pupils with Education Health Care Plans in Mainstream provision (pre 16) Educated Other Than At School Maintained and Academy Special Schools (pre 16 and post 16)	Pupil Numbers PTE Numbers on Roll Pupil Numbers PTE Percentage of eligible children Pupil Numbers PTE Pupil Numbers PTE Pupil Numbers PTE Number of young people Number of budgeted Places	55,674 35,735 275 93,980 42.9% 82.7% 2020/21 7,329 96.8% 3,633 1,503 2020/21 2,696 117 1,381	(431) 413 7 51 1.4% 2.5% Change 198 0.3% 272 (130) Change 686 33	55,243 36,148 282 94,031 44.3% 85.2% 2021/22 7,527 97.1% 3,905 1,373 2021/22 3,382 150 1,485
Nursery Schools Primary Secondary Post 16 (maintained only) Percentage of pupils in academy schools Primary Secondary Early Years Education Provision Early Years Independent Provision (Universal entitlement 15 hours) Early Years Entitlement Take up 3 and 4 Year old additional 15 hours for all sectors Disadvantaged two year olds Young People with Additional Needs Pupils with Education Health Care Plans in Mainstream provision (pre 16) Educated Other Than At School Maintained and Academy Special Schools (pre 16 and	Pupil Numbers PTE Numbers on Roll Pupil Numbers PTE Percentage of eligible children Pupil Numbers PTE Pupil Numbers PTE Pupil Numbers PTE Number of young people Number of young people	55,674 35,735 275 93,980 42.9% 82.7% 2020/21 7,329 96.8% 3,633 1,503 2020/21 2,696 117	(431) 413 7 51 1.4% 2.5% Change 198 0.3% 272 (130) Change 686 33	55,243 36,148 282 94,031 44.3% 85.2% 2021/22 7,527 97.1% 3,905 1,373 2021/22 3,382 150
Nursery Schools Primary Secondary Post 16 (maintained only) Percentage of pupils in academy schools Primary Secondary Early Years Education Provision Early Years Independent Provision (Universal entitlement 15 hours) Early Years Entitlement Take up 3 and 4 Year old additional 15 hours for all sectors Disadvantaged two year olds Young People with Additional Needs Pupils with Education Health Care Plans in Mainstream provision (pre 16) Educated Other Than At School Maintained and Academy Special Schools (pre 16 and post 16) Independent Special Schools (pre 16 and post 16) Further Education Inter-Authority recoupment	Pupil Numbers PTE Numbers on Roll Pupil Numbers PTE Percentage of eligible children Pupil Numbers PTE Pupil Numbers PTE Pupil Numbers PTE Number of young people Number of young people Number of budgeted Places Number of Budgeted Places Number of Budgeted Places Net number of Exported Pupils	55,674 35,735 275 93,980 42.9% 82.7% 2020/21 7,329 96.8% 3,633 1,503 2020/21 2,696 117 1,381 720 574 102	(431) 413 7 51 1.4% 2.5% Change 198 0.3% 272 (130) Change 686 33 104 237 138 (1)	55,243 36,148 282 94,031 44.3% 85.2% 2021/22 7,527 97.1% 3,905 1,373 2021/22 3,382 150 1,485 957 712 101
Nursery Schools Primary Secondary Post 16 (maintained only) Percentage of pupils in academy schools Primary Secondary Early Years Education Provision Early Years Independent Provision (Universal entitlement 15 hours) Early Years Entitlement Take up 3 and 4 Year old additional 15 hours for all sectors Disadvantaged two year olds Young People with Additional Needs Pupils with Education Health Care Plans in Mainstream provision (pre 16) Educated Other Than At School Maintained and Academy Special Schools (pre 16 and post 16) Independent Special Schools (pre 16 and post 16) Further Education	Pupil Numbers PTE Numbers on Roll Pupil Numbers PTE Percentage of eligible children Pupil Numbers PTE Pupil Numbers PTE Pupil Numbers PTE Number of young people Number of budgeted Places Number of Budgeted Places Number of Budgeted Places	55,674 35,735 275 93,980 42.9% 82.7% 2020/21 7,329 96.8% 3,633 1,503 2020/21 2,696 117 1,381 720 574	(431) 413 7 51 1.4% 2.5% Change 198 0.3% 272 (130) Change 686 33 104 237 138	55,243 36,148 282 94,031 44.3% 85.2% 2021/22 7,527 97.1% 3,905 1,373 2021/22 3,382 150 1,485 957 712

Grants Paid to External Organisations

2020/21 £'000	Service and Grant Title	2021/22 £000
137	Children's Social Work and Child Protection University Bursary Grants	137
120	Facilitating Access to Mainstream Activities for Disabled Children's Services	120
257	TOTAL	257

Total FTEs

1,184 129 43

1,356

1,356

Staffing Data 2021/22

	2020/21		202	1/22
	Adjusted Total FTEs	Changes FTEs	Revenue Funded FTEs	Externally Funded FTEs
Children's Social Care	1,094	90	894	290
Education and Learning - General Fund	119	10	129	0
Education and Learning - School Funding	44	(1)	0	43
Children's Services	1,257	99	1,023	333
Total	1,257	99	1,023	333
Increased capacity - service improvement Edge of Care Service Atkinson Secure Children's Home - intervel workers		port		27 41 6 90
Education and Learning				90
General Fund				
Review of Support for Inclusion and Infras	tructure			1
Increased capacity - SEND and service tra				14
Recommissioning escorts under external conneeds	ontracts for p	upils with a	dditional	(5)
<u>Dedicated Schools Grant</u>				
Review of Support for Admissions				(1)
				9
Total				99

Children's Services - Risk Assessment

Service	Budget 2021/22 £'000	Risk and Impact	Mitigation
Children's Social Care – service wide	107,843 (net)	The unknown medium and long term impacts of all aspects of the Covid-19 emergency including market employment, changing ways of working, delays to key strategic projects, capacity and demand.	Clear communication on priorities. Utilising business continuity plans and effective service leadership plans to identify emerging risks and pressures. Actively engage and influence the Council's recovery programme.
Looked after children placements	51,488 (net)	The prolonged effects of COVID restrictions and pressures on families, including education disruption, may lead to increasing numbers of children coming	The budget has been set recognising the current pressures of demand. it assumes active management and cost control.
	into care. Children may have greater levels of need leading to intensive support packages of care	Targeted commissioning and market management. Proactive early help support for families and improved social work practice leading to more assessments completed in the community and early interventions.	
			Measures to reduce the number of adolescents entering care and reduce the length of time adolescents spend in care.

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Social work staff, including Corporate Parenting, Fostering and Contact Service teams	22,472 (net)	The recruitment and retention of experienced social workers remains difficult leading to high levels of agency staffing. Compounding this is an increasing inability to attract and recruit good agency social workers leading to high caseloads and significant under staffing in some areas.	Implementation of the revised recruitment and retention strategy from January 2021. This includes improved remuneration and greater opportunity for career progression. The expectation is that these incentives will attract new recruits and encourage more agency workers to become permanent staff and help with the retention of existing staff.
Special Guardianship Order (SGO) Allowances	3,278 (net)	The number of Special Guardianship Orders continues to increase at a steady rate. Growing pressure from the Courts regarding parity with foster carer allowances may lead to a full review of allowances.	Undertake a thorough review of existing cases to contain the operational and financial impact. Develop and implement revised guidance for the support offer to SGO carers (including financial remuneration)
Early Help including Troubled Families Grant	4,363 (gross)	The government confirmed in the Spending Review that there will be a continuation of Troubled Families Grant for one more year, beyond this funding is uncertain. The longevity of the impact of COVID, which has already seen an increase in demand for Early Help triage in academic year 2020/21 of an average 79.2%, continues to grow placing further demand on Early	Review core funding of Early Help services in Devon to achieve long term sustainability and mitigation in the absence of a longer-term settlement from government.
Public Health Nursing	10,170 (gross)	Help services. High levels of vacancies and a shortage of trained Health Visitors and School Nurses nationally impacting on service delivery.	The Public Health Nursing Transformation Project Board maintain a clear line of sight alongside Public Health Commissioners in DCC to manage within the existing funding envelope. The service continues to actively recruit to vacant posts that are critical to the delivery of an effective Public Nursing Service across Devon.

F1 " '	50.404		
Education and Learning – service wide	50,424 (net)	The unknown medium and long term impacts of all aspects of the Covid-19 emergency including market employment, changing ways of working, delays to key strategic projects, capacity and demand.	Clear communication on priorities. Utilising business continuity plans and effective service leadership plans to identify emerging risks and pressures. Actively engage and influence the Council's recovery programme.
Education and Learning – General Fund	50,424 (net)	A small number of Devon's schools continue to academise, however this is at much a slower rate. Changes to the national allocations to the central fund may reduce the LAs ability to effectively deliver the statutory duties linked to this funding, potentially adversely impacting on maintained schools, partnerships and academies.	Ensure strong and effective collaborative working and information sharing to set out clearly the council's role and relationship with maintained schools, partnerships and academies. The Council will continue to ensure that statutory responsibilities within a diverse educational landscape are secured through a range of protocol and stakeholder agreements. Continue to encourage Academies to buy back Traded Services where possible and monitor levels of funding for statutory duties.
School/College Transport	32,997 (net)	The number of pupils requiring home to school transport remains high together with external market pressures caused by Covid-19 sees limited operators causing costs to rise. Personalised transport with increased journey times continues to rise as the number of children with complex needs grow.	In this area it is now difficult as there is a market breakdown as costs are increasing due to a shortage of taxi/bus operators willing to run routes as they are not commercially viable or ceasing to trade. Covid-19 requirements have meant additional demands on transport of children. Number of children with EHCPs continues to rise. We continue work to manage demand for special educational needs (as below for High Needs DSG spending) but whilst slowing the increase this will not

			reduce numbers. Return to increasing access to Independent Travel Training when permitted.
Education and Learning – Schools Funding	630,220 (gross)	Cumulative deficit estimated from 2020/21 of £50.4m and the projected deficit in 2021/22 of £27.9m sees an overall pressure of £78m that needs to be met from the DSG. This will impact on the schools funding available to meet demand to support the education of children within the authority.	Requirement of a comprehensive Management Plan to produce a balanced budget and reduce the DSG deficit over short to medium term. Service to review processes and services engaging with school representatives to set an agreed direction to reduce pressures on the service. Increasing the Special School capacity in Devon through corporate capital investment and opening a new school through the DfE Free School Programme.
Education and Learning – Schools budgets	630,220 (gross)	As delegation to schools budgets with the number of academy there is less resource to provide central services with the risk of loss of economies of scale which may impact on smaller schools in particular. This risk is further exacerbated by the impact of the national funding formula and changes to employee costs adding to pressure on school budgets. This could lead to schools prioritising spend which may in turn impact on traded services and de-delegation decisions	Ensure a clear and well understood approach to robust commissioning negotiations with providers. Continue to engage with national reviews of schools funding arrangements. Continue to develop partnership working to maximise effect of collaborative approaches between statutory and purchased service delivery.
Central Schools Services Block	4,147 (net)	DfE have reduced the Historic commitment funding by a further 20% irrespective of the need by the LA for this funding. This may lead to additional budget pressures.	Continue to engage with the DfE via prescribed processes in line with the DSG Operational Guidance
		27	

•			
122,274 (net)	Continued growth of EHC plans with no facility to reduce external demand through management plan.	Identify the growing needs and provide central support to enable schools to hold onto those pupils that would normally pass into the special school system offset by reduced funding support to the school here possible.	
		Build capacity to meet the designations and possibly build above demand to reduce or net export costs.	
122,274 (net)	The cost of educating pupils with complex educational and physical needs can be significant and volatile. In particular the number of students remaining in Education post 16 is rising.	Continue active engagement with Devon Education Forum to ensure funding is appropriately distributed and targeted to achieve the best educational outcomes for all children across all ages and levels of need.	
		The deliverability of a balanced budget depends to a large extent on successfully increasing capacity in our maintained special schools and disinvesting from the	Agree processes that effectively manage demand and ensure effective use of funding across all blocks of spending, Schools, Early Years and High Needs.
	Risk of more exclusions and increase in harder to admit children.	currently in 3rd-5th years of post-16 education and consider Independent Special School block contracts or a minimum of 5% reduction in placement costs.	
		Seek alternative support to ensure children can remain in mainstream education settings with the correct support	
	(net)	(net) The cost of educating pupils with complex educational and physical needs can be significant and volatile. In particular the number of students remaining in Education post 16 is rising. The deliverability of a balanced budget depends to a large extent on successfully increasing capacity in our maintained special schools and disinvesting from the more expensive independent sector. Risk of more exclusions and increase in harder to	

Capital Programme

The following table details the medium term capital programme for this service and how that programme is being funded.

Project	*Total Scheme Approval £'000	 00 00 2021/22			# 0 0 2024/25	
Children's Social Care						
Grants to adapt foster carers houses	N/A	40	40	40	40	40
Children's Social Care Total		40	40	40	40	40
Education & Learning						
Devolved Formula Capital (DFC)	N/A	1,434	1,454	1,154	1,054	1,054
External contribution to school projects	N/A	150	150	150	150	150
External Grants to school projects	N/A	50	50	50	50	50
School budget share contribution to school projects	N/A	500	500	500	500	500
Stokeinteignhead - primary - Playground	25	5	0	0	0	0
Vehicle Equipment Loans Pool (VELP) - Schools	N/A	200	200	200	200	200
Education & Learning Total		2,339	2,354	2,054	1,954	1,954
Childrens Services Total		2,379	2,394	2,094	1,994	1,994
Financed by:						
Borrowing - VELP		200	200	200	200	200
Capital Receipts - General		40	40	40	40	40
Direct Revenue Funds - Services		500	500	500	500	500
External Funding - Contributions		150	150	150	150	150
External Funding - Grants		1,489	1,504	1,204	1,104	1,104
Total		2,379	2,394	2,094	1,994	1,994

^{*} Total Scheme Approvals have been included for individual projects only, not for programmes.

This table does not show expenditure on capital projects currently programmed in financial year 2020/21 which may be deferred to 2021/22, or future years, owing to changes in project delivery timescales.

Abbreviations

Abbreviations used within the budget for all Scrutiny reports:

ADASS Association of Directors of Adult Social Services

AMHP Approved Mental Health Professional AONB Area of Outstanding Nature Beauty

ASW RAA Adopt South West Regional Adoption Agency

BACS Bankers automated clearing services (electronic processing of financial

transactions)

BCF Better Care Fund - formerly known as the Integration Transformation Fund, a

national arrangement to pool existing NHS and Local Government funding starting

in April 2015.

BDUK Broadband delivery UK

Blk Block

CCG Clinical Commissioning Group

CCLA Churches, Charities and Local Authorities

CFR Capital Financing Requirement
CIL Community Infastructure Levy

CIPFA The Chartered Institute of Public Finance & Accountancy

CO Carbon Monoxide C of E Church of England

CPG Capital Programme Group
CVS Council of Voluntary Services
CYP Children and Young People
DAF Devon Assessment Framework

DAP Devon Audit Partnership

DC District Council

DCC Devon County Council
DDA Disability Discrimination Act

DEFRA Department for Environmental Food & Rural Affairs

DELETTI Devon low-carbon Energy and Transport Technology Innovator

DFC Devolved Formula Capital
DfE Department for Education
DFG Disabled Facilities Grant
DfT Department for Transport
DOH Department of Health

DoLS Deprivation of Liberty Safeguards
DPLS Devon Personalised Learning Service

DSG Dedicated Schools Grant
DYS Devon Youth Services
EFA Education Funding Agency
EH4MH Early Help 4 Mental Health
EHCP Education & Health Care Plans

ERDF European Regional Development Fund

ESPL Exeter Science Park Ltd

EU European Union

FF&E Fixtures, Fittings & Equipment

FTE Full Time Equivalent

HIF Housing Infrastructure Fund
HIV Human Immunodeficiency Virus
HMRC Her Majesty's Revenue & Customs

HNB High Needs Budget HR Human Resources

HRMS Human Resources Management System

IBCF Improved Better Care Fund - Additional grant funding to supplement the Better

Care Fund

ICT Information & Communications Technology

IID Investing in Devon funds

ILACS Inspection of Local Authority Children's Services

INNOVASUMP Innovations in Sustainable Urban Mobility plans for low carbon urban transport

INTERREG European Territorial Co-operation

IVC In Vessel Composting LAG Local Action Group

LEP Local Enterprise Partnership
LGA Local Government Association
LMC Local Medical Committee
LTP Local Transport Plan

MH Mental Health

MHCLG Ministry of Housing, Communities and Local Government

MRP Minimum Revenue Provision
MTCP Medium Term Capital Programme
MTFS Medium Term Financial Strategy

MUGA Multi Use Games Area

MUMIS Major Unforeseen Maintenance Indemnity Scheme

NDEC North Devon Enterprise Centre

NDLR North Devon Link Road

NEWDCCG Northern, Eastern and Western Devon Clinical Commissioning Group

NFF National Funding Formula
NHS National Health Service
NLW National Living Wage

NPIF National Productivity Investment Fund

NPV Net Present Value

OP&D Older People & Disability
OSP On Street Parking Account
OT Occupational Therapist
PFI Private Finance Initiative

PH Public Health

PHN Public Health Nursing

PSPB Priority School Building Project
PTE Part-time Equivalent (15 hours)
PWLB Public Works Loans Board

R&R Ring and Ride

REACH Reducing Exploitation and Absence from Care or Home ROVICs Rehabilitation Officers for Visually Impaired Children services

RD&E Royal Devon & Exeter Hospital

RPA Rural Payments Agency RSG Revenue Support Grant

S106 Funding from developers resulting from planning obligations authorised by section

106 of the Town and Country Planning Act 1990

SCF Southern Construction Framework

ScoMIS Schools Management Information Service SEND Special Education Needs and Disability

SGO Special Guardianship Order

STP Sustainable Transformation Programme

TBC To be confirmed

TCS Transport Co-Ordination Services

TIDE Atlantic Network for Developing Historical Maritime Tourism

TUPE Transfer of Undertakings (Protection of Employment)

UASC Unaccompanied Asylum Seeking Children

UK United Kingdom

VELP Vehicle Equipment Loan Pool

VfM Value for Money

WEG Water Environment Grant